



Conference of the Parties

Thirtieth session

Belém, 10–21 November 2025

Item 8(e) of the provisional agenda

Matters relating to finance

**Report of the Fund for responding to Loss and
Damage and guidance to the Fund for responding to
Loss and Damage**

Conference of the Parties serving as the meeting of the Parties to the Paris Agreement

Seventh session

Belém, 10–21 November 2025

Item 10(d) of the provisional agenda

Matters relating to finance

**Report of the Fund for responding to Loss and
Damage and guidance to the Fund for responding to
Loss and Damage**

Report of the Board of the Fund for responding to Loss and Damage

Note by the secretariat

Addendum

This addendum to the report of the Board of the Fund for responding to Loss and Damage to the Conference of the Parties at its thirtieth session and the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its seventh session¹ captures the progress and decisions made at the 7th meeting of the Board, convened in Manila from 7 to 9 October 2025. The text is reproduced in the annex as received from the Board on 7 November 2025, with the original pagination.

¹ [FCCC/CP/2025/10–FCCC/PA/CMA/2025/14](#).



Annex

Addendum to the report of the Board to the Conference of the Parties at its thirtieth session and the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its seventh session

This document contains the addendum to the report of the Board to the Conference of the Parties at its thirtieth session and the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its seventh session.

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I. Introduction and scope

1. This addendum to the report of the Board of the Fund for responding to Loss and Damage to the Conference of the Parties (COP) at its thirtieth session and to the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA) at its seventh session¹ provides an update to the COP and the CMA on the progress up to and decisions made during the seventh meeting of the Board convened in Manila, Philippines from 7 to 9 October 2025, including the milestones achieved. It covers the period from 1 August to 9 October 2025.

II. Work undertaken by the Board during the reporting period

A. Information on implementation of policies, programme priorities and eligibility criteria: Barbados Implementation Modalities

2. Following the deliberations of the Board and decisions made regarding the Barbados Implementation Modalities (BIM) at the sixth meeting of the Board (B.6), the Board engaged intersessionally to advance the discussions. This included engaging in consultations on the updated initial funding cycle and initial funding criteria for the BIM, convened by the Co-Chairs on 18 and 19 September 2025. Following the consultations, the Board provided written feedback to the Secretariat.

3. In accordance with decision B.6/D.2, the Co-Chairs met with the interim Trustee on 5 September 2025 to discuss options for access modalities as part of the BIM as well as for the long-term model of the Fund, including direct access for direct budget support. Considerations for implementing paragraph 49 of the Governing Instrument alongside paragraphs 67 and 68 were discussed, including the process required for operationalizing access through entities as well as direct access via direct budget support through national governments.

4. At B.7, the initial funding criteria, the initial funding cycle and the initial access modalities for the BIM were adopted by the Board, following the Board's deliberations including during informal working group sessions, which were open to observers. The initial funding cycle features an 11-step process from origination, funding request submission, review and approval to implementation and closure. The initial funding criteria comprises a set of "eligible activities for funding", which aligns with chapter two of the Governing Instrument, and three "funding criteria": both will be used for screening and assessing funding requests that are submitted to the FRLD. The initial access modalities comprise three channels through which countries can seek access to the FRLD, namely (1) direct access via direct budget support through national governments; (2) direct access via direct budget support in partnership with entities whose standards and safeguards have been judged functionally equivalent to those of multilateral development banks; and (3) access in partnership with entities accredited to the Adaptation Fund, Global Environmental Facility and the Green Climate Fund.

5. As well as adopting the key modalities for the BIM, the Board decided to launch the first call for funding requests under the BIM during the United Nations Climate Change Conference (COP 30), in Belém, Brazil, in November 2025 and that the call for funding requests will be open for a period of 6 months following the date of the opening of the call. This 6-month time frame will be reviewed at B.8 during which the Board may also consider the allocation of additional resources for the BIM.

6. In addition, at B.7 the Board requested the Secretariat to:

¹ The main report is available at <https://unfccc.int/documents/649941>.

(a) Develop the funding request template, guidelines and an assessment methodology for reviewing funding requests, to allow the assessment of funding requests following the launch of the call for funding requests, and to present the assessment methodology for consideration by the Board at B.8;

(b) Translate the final version of the funding request template, subject to budget availability;

(c) Develop for consideration and adoption by the Board at B.8, the modalities and the risk management framework needed to operationalize direct access via direct budget support through national governments under the BIM, and to indicate clearly in the call for funding requests that this access modality remains under development and will only become operational once these decisions have been adopted;

(d) Develop a policy on oversight fees for entities and national governments accessing the Fund that takes into account the financial capacities of the respective institutions.

7. Finally, the Board requested the Secretariat to undertake outreach to engage with national authorities or national focal points, including a series of webinars, training and so on, with the aim of supporting developing countries in preparing their funding requests. The Board further requested the Secretariat to prioritize outreach to ensure the nominations of national authorities and/or national focal points from developing countries as a matter of urgency.

8. Further details on the specifics are contained in decisions FRLD/B.7/D.3, FRLD/B.7/D.4 and FRLD/B.7/D.5.²

B. Status of resources and financial report

9. At B.7, the World Bank as interim Trustee of the Fund submitted for the Board's consideration the status of resources in the Fund as at 23 September 2025, as contained in annex II. Specifically, the total amount of pledges in USD equivalent stood at USD 790.24 million. The amount received in the Fund was USD 397.74 million. The interim Trustee further reported that contribution agreements amounting to USD 561.78 million had been signed. Of the 27 contributors that had pledged funds to the Fund, 24 have already signed contribution agreements and one agreement was in the process of being drafted at the time of reporting.

C. Long-term resource mobilization strategy

10. At B.7 the Board adopted a decision on a long-term resource mobilization strategy and plan to mobilize financial resources. The Board requested the Secretariat to continue its efforts to ensure the timely conversion of pledges to fully executed contribution agreements. In addition, the Board requested the Co-Chairs, with the support of the Secretariat and in consultation with the Board, to prepare a draft resource mobilization strategy for consideration by the Board at B.9, and provided guidance on the process of preparing the draft strategy. Finally, the Board agreed that the first replenishment process of FRLD will start in 2027 and requested the Co-Chairs, with the support of the Secretariat and in consultation with the Board, to prepare a decision for consideration by the Board at B.9 to formally launch the replenishment process, including a background document comparing existing replenishment processes under various funds.

² See "Decisions of the Board – seventh meeting of the Board, 7–9 October 2025" available at https://www.frlid.org/sites/default/files/FRLD_B.7_11_Compendium.

D. Other information

11. At B.7 the Board adopted its workplan for 2026 including an outlook to deliverables for 2027 (decision B.7/D.2), and decided that the workplan will be updated on a rolling basis to reflect new mandates agreed by the Board. By the same decision, the Board also requested the Secretariat to develop, in consultation with the Budget Committee, recommendations on the management of the Fund's commitment authority, for consideration by the Board at B.8.

12. In addition, the Board approved the workplan for the Secretariat for 2026, as well as the 2026 budgets for the Board, the Secretariat and the interim Trustee.

III. Action taken to enhance coordination and complementarity

13. In September 2025, the Co-Chairs discussed matters relating to complementarity and coherence with the Co-Chairs of the Santiago Network Advisory Board and of the Executive Committee of the Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts (WIM) as part of their commitment to having regular meetings.

14. At B.7, through decision B.7/D.8, the Board took note of the paper prepared by the Secretariat titled "Modalities for complementarity and coherence with the Santiago Network". The paper was developed in accordance with decision B.5/D.4, paragraph (n), and in consultation with the secretariat of the Santiago Network and the UNFCCC secretariat serving the WIM Executive Committee. By the same decision, with a view to operationalizing paragraph 47 of the Governing Instrument, the Board requested the Secretariat to develop and present to the Board, for its consideration at B.8, a proposal on a country support system under the BIM and provided guidance on content and modality for the proposal, including with respect to ensuring synergies with support provided through other mechanisms, including in the context of modalities for complementarity and coherence with the Santiago Network.

IV. Stakeholder engagement

15. At B.6 the Board requested the Secretariat to continue inclusive and iterative consultations with the Board and observers to further advance the development of the policy on the participation of active observers in Board meetings and related proceedings and guidelines on consultative forums for engaging and communicating with stakeholders. In accordance with decision B.6/D.6, the Secretariat has initiated preparatory work to co-convene, in collaboration with the nine observer constituencies of the UNFCCC, consultations on the draft observer-related policies. Meanwhile, the Board adopted its workplan for 2026, including observer-related policies to be considered at B.9.

V. Transition to the new, dedicated and independent Secretariat of the FRLD

16. At B.7, the interim secretariat arrangement, jointly formed by the secretariats of the UNFCCC and the Green Climate Fund and the United Nations Development Programme, was officially concluded.

Annex I

Members and alternate members of the Board of the Fund for responding to Loss and Damage as at 9 October 2025¹

| <i>Constituency</i> | <i>Board members</i> | <i>Alternate Board members</i> |
|-------------------------------------|---|--|
| Developed countries | Lauren Dodds (Canada) | Sarah Short (New Zealand) |
| Developed countries | Antonella Baldino (Italy) | Karima Oustadi (Italy) |
| Developed countries | Natascha Beinker (Germany) | Simon Stumpf (Germany) |
| Developed countries | Georg Børsting (Norway) | Karoline Kjeldsen (Norway) |
| Developed countries | Jose Gabriel Delgado Jimenez (Austria) | Georges Gehl (Luxembourg) |
| Developed countries | Jean-Christophe Donnellier (France) (Co-Chair) | Antoine Bergerot (France) |
| Developed countries | Jan Dusik (European Union) | Orla Kilcullen (Ireland) |
| Developed countries | Gerard Howe (United Kingdom) | Margarete Knorr (United Kingdom) |
| Developed countries | Kirsty McNichol (Australia) | Tessa Kelly (Australia) |
| Developed countries | Hiroki Matsui (Japan) | Tsuyoshi Hyokai (Japan) |
| Developed countries | Anna Merrifield (Finland) | Outi Myatt-Hirvonen (Finland) |
| Developed countries | Ana Paula Rodrigues (Portugal) | Inmaculada Paniagua Brieva (Spain) |
| Asia-Pacific States | Abdulrahman Fahad A Alrowished (Saudi Arabia) | Mark Dennis Joven (Philippines) |
| Asia-Pacific States | Abdulla Ahmed Balalaa (United Arab Emirates) | Didar Temenov (Kazakhstan) |
| Asia-Pacific States | Ali Tauqeer Sheikh (Pakistan) | Gholamhossein Darzi (Iran) |
| African States | David Chama Kaluba (Zambia) | Selam Kidane Abebe (Ethiopia) |
| African States | Mohamed Ibrahim Nasr Salem (Egypt) | Nsiala Tosi Mpanu Mpanu (Democratic Republic of the Congo) |
| African States | Richard Sherman (South Africa) (Co-Chair) | Sumaya Ahmed Zakieldean Hamdan (Sudan) |
| Latin American and Caribbean States | Liliam Beatris Chagas de Moura (Brazil) | Martin Gronda (Argentina) |
| Latin American and Caribbean States | Elena Cristina Pereira Colindres (Honduras) | Jaime Tramon (Chile) |
| Latin American and Caribbean States | Henrietta Elizabeth Thompson (Barbados) | Anthony Robert Ferguson (Bahamas) |
| Small island developing States | Peter G Abraham Jr. (Antigua and Barbuda) | Laura Elisabeth Agathine (Seychelles) |
| Small island developing States | Tessa Vaetoru (Cook Islands) | Ahmed Waheed (Maldives) |

¹ This table does not reflect temporary membership changes in effect for the seventh meeting of the Board.

| <i>Constituency</i> | <i>Board members</i> | <i>Alternate Board members</i> |
|--|-----------------------------------|-------------------------------------|
| Least developed countries | Adao Soares Barbosa (Timor Leste) | Maheshwar Dhakal (Nepal) |
| Least developed countries | Ibila Djibril (Benin) | Madeleine Rose Diouf (Senegal) |
| Developing countries not included in the regional groups and constituencies referred to in paragraph 17(b–f) of the Governing Instrument | Nona Budoyan (Armenia) | Oday Hadi Haddawee Al-Bayati (Iraq) |

Annex II

Status of resources in the FRLD Trust Fund as at 23 September 2025

Table 1

Status of contributions, receipts and receivables

| | Contributor | Pledge currency | Pledge amount in original currency | Pledge amount in USD eq as of Sep 23, 2025 | Contribution status | Amount received (USD) | Additional amount to be received in 2025 (USD eq)* | Additional amount to be received in 2026 (USD eq)* | Additional amount to be received in 2027 (USDEq)* | Additional amount to be received in 2028 (USD eq)* | Total Contribution Agreements signed (USD eq)* | Pledges not yet signed into CA in original currency | Pledge currency | Pledges not yet signed into CA (USD eq)* |
|-------|---------------------------|-----------------|------------------------------------|--|---------------------|-----------------------|--|--|---|--|--|---|-----------------|--|
| 1 | Australia | AUD | 50.00 | 32.89 | Signed | 6.46 | - | 13.22 | 13.22 | - | 32.89 | - | AUD | - |
| 2 | Austria | EUR | 25.00 | 27.69 | Signed | 15.90 | - | 5.90 | 5.90 | - | 27.69 | - | EUR | - |
| 3 | Canada | CAD | 16.00 | 11.63 | Signed | 11.63 | - | - | - | - | 11.63 | - | CAD | - |
| 4 | Denmark | DKK | 175.00 | 24.66 | Signed | 24.66 | - | - | - | - | 24.66 | - | DKK | - |
| 5 | Estonia | EUR | 0.05 | 0.05 | Signed | 0.05 | - | - | - | - | 0.05 | - | EUR | - |
| 6 | European Union | EUR | 25.00 | 29.49 | Drafted | - | - | - | - | - | - | 25.00 | EUR | 29.49 |
| 7 | Finland | EUR | 3.00 | 3.52 | Signed | 3.52 | - | - | - | - | 3.52 | - | EUR | - |
| 8 | France | EUR | 100.00 | 112.06 | Signed | 53.07 | - | - | - | - | 53.07 | 50.00 | EUR | 58.98 |
| 9 | Germany | EUR | 92.00 | 98.24 | Signed | 98.24 | - | - | - | - | 98.24 | - | EUR | - |
| 10 | Iceland | ISK | 400.00 | 3.25 | Signed | 0.60 | - | - | - | - | 0.60 | 320.00 | ISK | 2.65 |
| 11 | Ireland | EUR | 25.00 | 28.10 | Signed | 28.10 | - | - | - | - | 28.10 | - | EUR | - |
| 12 | Italy | EUR | 100.00 | 117.97 | Not started | - | - | - | - | - | - | 100.00 | EUR | 117.97 |
| 13 | Japan ** | USD | 15.00 | 15.00 | Signed | 15.00** | - | - | - | - | 5.00 | - | USD | ** 0.00 |
| 14 | Korea | USD | 7.00 | 7.00 | Signed | 2.15 | - | 2.43 | 2.43 | - | 7.00 | - | USD | - |
| 15 | Latvia | EUR | 0.05 | 0.05 | Signed | 0.05 | - | - | - | - | 0.05 | - | EUR | - |
| 16 | Luxembourg | EUR | 8.00 | 9.44 | Not started | - | - | - | - | - | - | 8.00 | EUR | 9.44 |
| 17 | Netherlands | EUR | 15.00 | 15.78 | Signed | 15.78 | - | - | - | - | 15.78 | - | EUR | - |
| 18 | New Zealand | NZD | 10.00 | 5.66 | Signed | 5.66 | - | - | - | - | 5.66 | - | NZD | - |
| 19 | Norway | USD | 25.00 | 25.00 | Signed | 25.00 | - | - | - | - | 25.00 | - | USD | - |
| 20 | Portugal | EUR | 5.00 | 5.70 | Signed | 2.16 | - | 1.18 | 1.18 | 1.18 | 5.70 | - | EUR | - |
| 21 | Slovenia | EUR | 1.50 | 1.73 | Signed | 0.44 | - | 1.30 | - | - | 1.73 | - | EUR | - |
| 22 | Spain | EUR | 20.00 | 20.79 | Signed | 20.79 | - | - | - | - | 20.79 | - | EUR | - |
| 23 | Sweden | SEK | 200.00 | 21.44 | Signed | 5.33 | - | 8.06 | 8.06 | - | 21.44 | - | SEK | - |
| 24 | UAE | USD | 100.00 | 100.00 | Signed | - | 25.00 | 25.00 | 25.00 | 25.00 | 100.00 | - | USD | - |
| 25 | United Kingdom | GBP | 40.00 | 53.37 | Signed | 53.37 | - | - | - | - | 53.37 | - | GBP | - |
| 26 | United States of America | USD | 17.50 | 17.50 | Signed | 17.56 | - | - | - | - | 17.56 | - | USD | (0.06) |
| 27 | Walloon Region of Belgium | EUR | 2.00 | 2.23 | Signed | 2.23 | - | - | - | - | 2.23 | - | EUR | - |
| TOTAL | | | | 790.24 | | 397.74 | 25.00 | 57.08 | 55.78 | 26.18 | 561.78 | | | 218.46 |

* Amounts based on signed contribution agreements, at FX rates as of September 23, 2025

** Japan had paid USD 10 million to finance the FRLD interim secretariat through UNFCCC before FRLD Trust Fund was established.

In addition, Japan paid USD 5 million to the FRLD Trust Fund. This USD 5 million is counted in the total amount received

Millions

Table 2
Portfolio summary

| <u>Donor Pledges and Contributions</u> | <i>USD Million</i> |
|---|--------------------|
| Signed Contributions | 561.78 |
| Unsigned Pledges | 218.46 |
| Total Pledges and Contributions* | 790.24 |
| Resources received | |
| Cash Receipts | 370.72 |
| Unencashed Promissory Notes (PNs) | 27.02 |
| Investment Income earned | 11.25 |
| Total Resources Received (A) | 409.00 |
| Resources not yet received | |
| Contributions not yet received | 164.03 |
| Total Potential Resources | 791.49 |
| Cumulative Funding Decisions | |
| Projects | - |
| IE Fees | - |
| Administrative Budgets for Secretariat and Trustee | 17.60 |
| Total Funding Decisions (Net of Cancellations) (B) | 17.60 |
| Total Potential Resources for Future Decisions | 773.89 |
| Funds Available | |
| Disbursements (C) | 7.64 |
| Funds Held in Trust (A) - (C) | 401.35 |
| Approved Amounts Pending Cash Transfers | 9.95 |
| Currency risk reserve for unencashed PNs (D) | 4.05 |
| Unallocated Funds (A) - (B) - (D) | 387.35 |

* Includes USD 10 million pledged and paid by Japan to finance the FRLD Interim Secretariat through UNFCCC

Table 3
Available resources in the FRLD Trust Fund

| Resources | Amount (USD Eq) |
|--|-----------------|
| Currently Available | 387 million |
| Indicative Expected by December 31, 2025 | 412 million |