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**Conference of the Parties serving as the meeting
of the Parties to the Paris Agreement**

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Item 16 of the provisional agenda

**Matters relating to the committee to facilitate
implementation and promote compliance referred to in
Article 15, paragraph 2, of the Paris Agreement**

**Annual report of the Paris Agreement Implementation and
Compliance Committee to the Conference of the Parties
serving as the meeting of the Parties to the Paris Agreement**

Summary

The sixth annual report of the Paris Agreement Implementation and Compliance Committee covers activities undertaken between 12 September 2024 and 2 October 2025. The report provides a summary of the work of and matters addressed by the Committee during the reporting period.



Abbreviations and acronyms

ACE	Action for Climate Empowerment
BTR	biennial transparency report
CGE	Consultative Group of Experts
CMA	Conference of the Parties serving as the meeting of the Parties to the Paris Agreement
ETF	enhanced transparency framework under the Paris Agreement
FMCP	facilitative, multilateral consideration of progress
GHG	greenhouse gas
LDC	least developed country
MPGs	modalities, procedures and guidelines for the transparency framework for action and support referred to in Article 13 of the Paris Agreement
NDC	nationally determined contribution
SB	sessions of the subsidiary bodies
SBI	Subsidiary Body for Implementation
SIDS	small island developing State(s)

I. Introduction

A. Mandate

1. Under Article 15, paragraph 1, of the Paris Agreement, a mechanism to facilitate implementation of and promote compliance with the provisions of the Agreement was established, consisting, in accordance with Article 15, paragraph 2, of a committee, referred to as the Paris Agreement Implementation and Compliance Committee.

2. Pursuant to Article 15, paragraph 3, of the Paris Agreement and paragraph 36 of the modalities and procedures for the effective operation of the committee referred to in Article 15, paragraph 2, of the Paris Agreement,¹ the Committee is to report annually to the CMA.

B. Scope

3. This sixth annual report of the Committee covers activities undertaken between 12 September 2024 and 2 October 2025. It contains information on organizational matters and on the 13th, 14th and 15th meetings of the Committee (see chap. II below), communications and outreach (see chap. III below) and budget (see chap. IV below), as well as recommendations for consideration by the CMA (see chap. V below).

II. Work undertaken during the reporting period

A. Organizational matters

4. The Committee elected Eyad AlJubran and Jacob Werksman as its Co-Chairs on 17 February 2025 using electronic means. A list of the members and alternate members of the Committee as at 2 October 2025 is contained in the annex.

5. The Committee held its 13th meeting from 1 to 4 April 2025, its 14th meeting from 15 to 18 July 2025 and its 15th meeting from 29 September to 2 October 2025, all in hybrid format. Details of the members and alternate members who participated in the meetings of the Committee held during the reporting period are contained in the respective meeting reports.²

6. In addition, the secretariat arranged a virtual one-day onboarding meeting for the Committee, which was held on 26 February 2025, in response to a request of the Committee at its 12th meeting.³

B. Meetings

1. Thirteenth meeting

7. At its 13th meeting, held from 1 to 4 April 2025, the Committee highlighted the importance of its role in facilitating implementation of and promoting compliance with the provisions of the Paris Agreement in a transparent, non-adversarial and non-punitive manner, and paying particular attention to the respective national capabilities and circumstances of Parties. Some members emphasized that the Committee's work shall be guided by the provisions of the Paris Agreement, including its Article 2, the Committee's modalities and procedures, the Committee's rules of procedure⁴ and other relevant decisions of the CMA.

¹ Decision [20/CMA.1](#), annex.

² The reports on the Committee's 13th, 14th and 15th meetings are contained in Committee documents [PAICC/2025/M13/3](#), [PAICC/2025/M14/3](#) and [PAICC/2025/M15/3](#) respectively.

³ See document [FCCC/PA/CMA/2024/7](#), para. 32.

⁴ Decision [24/CMA.4](#), annex.

8. Pursuant to rule 18, paragraph 1, of the Committee's rules of procedure, the secretariat made available to the Committee in advance of the meeting the most up-to-date information on the communication and maintenance of NDCs by Parties in the public registry referred to in Article 4, paragraph 12, of the Paris Agreement; submissions of mandatory reports and communications of information by Parties under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, of the Paris Agreement, including through their first BTRs; and submissions of mandatory biennial communications of information under Article 9, paragraph 5, of the Paris Agreement.

9. Regarding the **communication and maintenance of NDCs**, the Committee recalled that the deadline for Parties to communicate their NDCs referred to in Article 4 of the Paris Agreement was 10 February 2025.⁵ The Committee recognized that six Parties communicated their NDCs after the deadline but prior to the conclusion of its 13th meeting and decided not to initiate consideration of issues with respect to those Parties under paragraph 22(a)(i) of its modalities and procedures.

10. The Committee found that 171 Parties had not, as at the conclusion of its 13th meeting, communicated an NDC and decided to initiate consideration of issues with respect to those Parties under paragraph 22(a)(i) of its modalities and procedures and rule 18, paragraph 2(a), of its rules of procedure.

11. In view of the large number of Parties that had not communicated an NDC, the Committee acknowledged the potential for identifying issues of a systemic nature and agreed to keep this matter under review, given its function under paragraph 32 of its modalities and procedures.⁶

12. The Committee deliberated further on the term 'successive' NDCs as referred to in Article 4, paragraph 2, of the Paris Agreement. Some members and alternate members expressed the view that the term requires, in principle, that each new NDC has a time frame or end date that extends beyond that of the then current NDC. In this context, it was noted that paragraph 2 of decision [6/CMA.3](#) contains an encouragement, but not an obligation, for Parties to communicate in 2025 an NDC with an end date of 2035. Other Committee members and alternate members were of the view that a successive NDC could be one that follows the previously submitted NDC and goes beyond the previous NDC in ways other than the time frame or end date. Other members and alternate members were of the view that successive NDCs could refer to NDCs communicated every five years and informed by the outcomes of the global stocktake, as per Article 4, paragraph 9, of the Paris Agreement.

13. The Committee pointed out that the new NDCs need to be informed by the global stocktake,⁷ which would mean, at least regarding the date, that they must have been communicated after the adoption of the outcome of the first global stocktake.⁸

14. The Committee agreed that, for a Party to have 'maintained' an NDC under Article 4 of the Paris Agreement,⁹ it is necessary that the Party has an NDC in the public registry with a time frame that is applicable at the time of the Committee meeting.

15. The Committee reiterated its concern¹⁰ that the NDC registry,¹¹ as published by the secretariat, could, for a period of time, result in a Party's NDC that is currently under implementation being archived and a Party's NDC that is not yet under implementation being labelled as active. This could prevent the Committee, and the public, from determining, on the basis of the NDC registry, which NDC is active and being maintained by a Party at any

⁵ In accordance with decisions [1/CP.21](#), para. 25, [1/CMA.5](#), para. 166, and [17/CP.28](#), para. 4; see also document [FCCC/PA/CMA/2024/7](#), paras. 12 and 23.

⁶ As per paragraph 32 of its modalities and procedures, the Committee may identify issues of a systemic nature with respect to the implementation of and compliance with the provisions of the Paris Agreement faced by a number of Parties and bring such issues and, as appropriate, any recommendations to the attention of the CMA for its consideration.

⁷ As per Article 4, para. 9, of the Paris Agreement.

⁸ Decision [1/CMA.5](#), adopted on 13 December 2023.

⁹ For the purpose of the Committee's mandate under para. 22(a)(i) of its modalities and procedures.

¹⁰ See document [FCCC/PA/CMA/2024/7](#), para. 28.

¹¹ <https://unfccc.int/NDCREG>.

point in time. The Committee invited the secretariat to reflect on how to address this concern and to inform the Committee at its 14th meeting (see para. 28 below).

16. Regarding the **submission of mandatory reports or communications of information by Parties under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, of the Paris Agreement**, the Committee recognized that 11 Parties submitted their mandatory reports or communications of information after the deadline of 31 December 2024¹² but prior to the conclusion of the Committee's 13th meeting. The Committee decided not to initiate consideration of issues with regard to those Parties under paragraph 22(a)(ii) of its modalities and procedures.

17. The Committee welcomed the submissions from 14 LDC Parties and SIDS of reports and information under Article 13, paragraph 7, of the Paris Agreement, including 13 submissions from LDC Parties and SIDS made by the deadline.¹³

18. Regarding the different elements of paragraph 22(a)(ii) of its modalities and procedures, the Committee found that, as at the conclusion of its 13th meeting, a total of 37 Parties had not submitted one or more of the mandatory reports or communications of information referred to in paragraph 16 above; specifically:

(a) 30 Parties had not submitted a mandatory national inventory report of anthropogenic emissions by sources and removals by sinks of GHGs under Article 13, paragraph 7(a), of the Paris Agreement;

(b) 33 Parties had not submitted mandatory information necessary to track progress in implementing and achieving their NDCs under Article 13, paragraph 7(b), of the Paris Agreement;

(c) 2 developed country Parties had not submitted mandatory information on financial, technology transfer and capacity-building support provided and mobilized under Article 13, paragraph 9, and Article 9, paragraph 7, of the Paris Agreement.

19. The Committee decided to initiate consideration of issues with respect to the Parties referred to in paragraph 18(a–c) above pursuant to paragraph 22(a)(ii) of its modalities and procedures and rule 18, paragraph 2(b), of its rules of procedure.

20. The Committee noted that the group of Parties that had submitted information on financial, technology development and transfer, and capacity-building support provided and mobilized in their BTRs was not limited to Parties that are obliged to provide financial resources in continuation of their existing obligations under the Convention.

21. The Committee decided to notify the Parties referred to in paragraphs 10 and 18 above of its decision to initiate consideration of issues in accordance with rule 20 of its rules of procedure.

22. With regard to the **submission of mandatory biennial communications of information under Article 9, paragraph 5, of the Paris Agreement**, the Committee recognized that three Parties submitted their biennial communications via the online portal referred to in paragraph 6 of decision [12/CMA.1](#)¹⁴ after the deadline of 31 December 2024¹⁵ but prior to the conclusion of its 13th meeting. The Committee therefore decided not to initiate consideration of issues with regard to those Parties under paragraph 22(a)(iv) of its modalities and procedures.

23. The Committee noted that the group of Parties that had submitted biennial communications under Article 9, paragraph 5, of the Paris Agreement was not limited to Parties that are obliged to provide financial resources in continuation of their existing obligations under the Convention. Some members expressed the view that the indication of

¹² Established in decision [18/CMA.1](#), para. 3.

¹³ Noting that, according to decisions [1/CP.21](#), para. 90, and [18/CMA.1](#), para. 4, LDC Parties and SIDS may submit the information referred to in Article 13, paragraphs 7 and 9, at their discretion, the Committee considered that the deadline of 31 December 2024 was not mandatory for the LDCs and SIDS.

¹⁴ See <https://unfccc.int/Art.9.5-biennial-communications>.

¹⁵ Established in decision [13/CMA.5](#), para. 5.

whether a Party is a developed country Party should be drawn from the self-categorization as a developed country in that Party's BTR, while other members expressed the view that this should be based on the list of Parties included in Annex II to the Convention.

2. Fourteenth meeting

24. At its 14th meeting, held from 15 to 18 July 2025, the Committee considered the information provided by the secretariat pursuant to rule 18 of its rules of procedure, which included the most up-to-date information on the communication and maintenance of NDCs by Parties in the public registry; submissions of mandatory reports and communications of information by Parties under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, of the Paris Agreement; submissions of mandatory biennial communications of information under Article 9, paragraph 5, of the Paris Agreement; and participation by Parties in the FMCP under Article 13, paragraph 11, of the Paris Agreement.

25. Regarding the **communication and maintenance of NDCs**, the Committee expressed appreciation for the communication by eight Parties of NDCs since its 13th meeting.¹⁶ The Committee decided that the issues under consideration in this regard have been resolved for those eight Parties and requested the secretariat to notify them of its decision.

26. The Committee considered the information provided by 23 Parties in response to the Committee's notification of its decision to initiate consideration of issues regarding their NDCs (see paras. 10 and 21 above). It examined the challenges and constraints identified by the Parties in their responses, the Parties' plans for communicating their NDCs and any requests addressed to the Committee. The Committee discussed and agreed on how to respond to each of the Parties and, where consultation with the Committee was requested, how to prepare for the consultations, which the Committee envisaged to take place at its 15th meeting.

27. Applying the understanding of 'maintaining' an NDC agreed at its 13th meeting (see para. 14 above), the Committee found that all 195 Parties to the Paris Agreement had maintained an NDC in the public registry.

28. The Committee also considered a presentation by the secretariat on the measures taken to address the concerns raised by the Committee with regard to the NDC registry (see para. 15 above). These include measures to accommodate multiple 'active' NDCs in the registry and an invitation to Parties, when they submit new NDCs, to inform the secretariat of whether the status 'active' should be retained for the NDC that is already in the registry.¹⁷ The Committee thanked the secretariat and noted that these improvements will support the Committee's work under paragraph 22(a)(i) of its modalities and procedures and enhance the public's understanding of the status of Parties' NDCs.

29. Regarding the **submission of mandatory reports or communications of information by Parties under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, of the Paris Agreement**, the Committee expressed appreciation for the submission by four Parties of mandatory reports or communications of information under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, since its 13th meeting.¹⁸ The Committee decided that the issues under consideration in this regard have been resolved for those four Parties and requested the secretariat to notify them of its decision.

30. Furthermore, the Committee welcomed submissions of BTRs from two Parties from the LDCs and SIDS.^{19, 20}

¹⁶ As a result, the total number of Parties that, as at the conclusion of the 14th meeting, had not communicated an NDC had decreased from 171 to 163 (see also para. 10 above).

¹⁷ Shared in a message to Parties and observer States, available at <https://unfccc.int/documents/645675>.

¹⁸ As a result, the total number of Parties that, as at the conclusion of the 14th meeting, had not submitted one or more of the mandatory reports and information listed in rule 18, paras. 2(b)(i–iii), of the rules of procedure had decreased from 37 to 33 (see also para. 18 above).

¹⁹ As a result, the total number of LDCs and SIDS that, as at the conclusion of the 14th meeting, had submitted a BTR had increased from 14 to 16 Parties (see also para. 17 above).

²⁰ As footnote 13 above.

31. The Committee considered the information provided by six Parties in response to the Committee's notification of its decision to initiate consideration of issues with regard to their BTRs (see paras. 18–19 and 21 above), including information on the challenges and constraints identified by the Parties in their responses, the Parties' plans for communicating mandatory information under the ETF and any requests addressed to the Committee. The Committee discussed and agreed on how to respond to each of the Parties and, where consultation with the Committee was requested, how to prepare for the consultations, scheduled for its 15th meeting.

32. In responding to the Parties referred to in paragraphs 26 and 31 above, the Committee recalled the deadlines of 10 February 2025 for the communication of NDCs and 31 December 2024 for the submission of mandatory reports and information under the ETF and reminded Parties that the Committee has no ability to change those deadlines. The Committee urged Parties to communicate their NDCs and/or submit their mandatory reports and information under the ETF as soon as possible.

33. The Committee noted its proposed timeline of provision by 22 September 2025 of any information by the Parties concerned to the Committee in relation to the consideration of issues referred to in paragraphs 10 and 18–19 above. For those Parties that requested an extension of the 22 September 2025 timeline the Committee decided to consult with them in accordance with rule 16 of its rules of procedure. The Committee noted that, in accordance with rule 16, paragraph 3, the secretariat will produce a communication for the Parties concerned that did not request flexibility with regard to the timeline confirming that the proposed timeline is final.

34. The Committee requested the secretariat to prepare an initial mapping of resources available to Parties to support the preparation of NDCs and BTRs.

35. The Committee noted the range of challenges faced by some of the Parties concerned, including limited human, technical and institutional resources; limited financial resources and challenges in accessing relevant financial mechanisms; cross-sectoral coordination challenges; technical limitations, such as the absence of a fully functional GHG inventory system, gaps in sectoral emission data and in modelling expertise, and limitations in monitoring, reporting and verification frameworks; limited data availability, data collection and data-sharing; major sociopolitical constraints, including political instability and armed conflict; changes in government, staffing, institutional structures and arrangement of ministries; and challenges with regard to stakeholder engagement.

36. The Committee considered a presentation by the Chair of the CGE on the work of the CGE in supporting developing country Parties in preparing their BTRs. The Committee actively engaged in the exchange with the CGE Chair and expressed appreciation for the insights provided into the experience and resources provided by the CGE, noting that these may benefit the Parties concerned in the context of the Committee's functions. The Committee and the Chair of the CGE affirmed the complementary roles of the two bodies and their desire to deepen the collaboration.

37. With regard to the **submission of mandatory biennial communications of information under Article 9, paragraph 5, of the Paris Agreement**, the Committee noted that, in addition to the 11 Parties that have submitted biennial communications since 2020, one Party submitted a biennial communication via the online portal referred to in paragraph 6 of decision [12/CMA.1](#) on 13 June 2025.

38. The Committee noted that the group of Parties that had submitted biennial communications under Article 9, paragraph 5, of the Paris Agreement was not limited to Parties that are obliged to provide financial resources in continuation of their existing obligations under the Convention. As at the previous meeting, some members expressed the view that the indication of whether a Party is a developed country Party should be drawn from the self-categorization as a developed country in that Party's BTR, while other members expressed the view that this should be based on the list of Parties included in Annex II to the Convention.

39. With regard to **participation by Parties in the FMCP under Article 13, paragraph 11, of the Paris Agreement**, the Committee noted that the three Parties that were scheduled

to undergo the second phase of the FMCP at SBI 62 did so, completing both phases, as outlined in the MPGs.²¹

40. The Committee invited the secretariat to reflect on what further information might be relevant to the Committee in relation to its mandate to initiate consideration of issues in cases where a Party has not participated in the FMCP, as per paragraph 22(a)(iii) of its modalities and procedures, and to provide such information in accordance with rule 18, paragraph 1(c), of its rules of procedure.

41. Regarding the facilitative consideration of issues in cases of **significant and persistent inconsistencies of the information submitted by a Party pursuant to Article 13, paragraphs 7 and 9, of the Paris Agreement with the MPGs**, in the context of the mandate in paragraph 22(b) of its modalities and procedures, the Committee noted that three Parties had undergone the technical expert review process for their first BTRs. The Committee looks forward to the final technical expert review reports being made available to it in advance of each of its meetings as per rule 19, paragraph 1, of its rules of procedure.

42. In view of the significant number of Parties that have not communicated an NDC or submitted mandatory reports and communications of information under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, of the Paris Agreement (see paras. 10 and 18 above), the Committee engaged in an initial consideration of the potential for identifying issues of a systemic nature. It also considered the possibility of bringing such issues and, as appropriate, any recommendations to the attention of the CMA.²² The Committee agreed to keep this matter under review.

3. Fifteenth meeting

43. Ahead of the 15th meeting of the Committee, held from 29 September to 2 October 2025, the secretariat, pursuant to rule 18, paragraph 1, of the Committee's rules of procedure, made available to the Committee the most up-to-date information on the communication and maintenance of NDCs by Parties in the public registry; submissions of mandatory reports and communications of information by Parties under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, of the Paris Agreement; submissions of mandatory biennial communications of information under Article 9, paragraph 5, of the Paris Agreement; and participation by Parties in the FMCP under Article 13, paragraph 11, of the Paris Agreement.

44. The Committee considered the information provided by the secretariat in accordance with rule 18, paragraph 2, of its rules of procedure in the context of its function under paragraph 22(a) of its modalities and procedures.

45. Regarding the **communication and maintenance of NDCs**, the Committee expressed appreciation for the communication by 33 Parties of NDCs since its 14th meeting.²³ The Committee decided that the issues under consideration for those 33 Parties with regard to this matter have been resolved and requested the secretariat to notify them of its decision.

46. The Committee noted that the secretariat has received from some Parties documents for inclusion in the NDC registry that are related to but not described by those Parties as their NDCs or an update of their NDCs. The Committee recommended that the secretariat, in line with decision [5/CMA.1](#), on the modalities and procedures for the operation and use of a public registry referred to in Article 4, paragraph 12, of the Paris Agreement, consult with the Party, in such cases, to clarify whether the communication from the Party is its updated or its subsequent NDC, and, with the consent of the respective Party, make any other additional documents available, as appropriate, in the additional documents column of the registry.

²¹ Decision [18/CMA.1](#), annex. Para. 191 of the MPGs states that an FMCP shall include a written question and answer phase, followed by a working group session phase.

²² As per para. 32 of its modalities and procedures.

²³ The total number of Parties that had communicated NDCs as at the conclusion of the 15th meeting was 65. The total number of Parties that had not communicated an NDC had decreased from 163 to 130 (see also footnote 16 above).

47. The Committee considered the information provided by Parties in response to the Committee's notification of its decision to initiate consideration of issues regarding their NDCs (see paras. 57–62 below).

48. Applying the understanding of 'maintaining' an NDC agreed at its 13th meeting (see para. 14 above), the Committee found that all 195 Parties to the Paris Agreement had maintained an NDC in the registry.

49. With respect to the **submission of mandatory reports or communications of information under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, of the Paris Agreement**, the Committee expressed appreciation for the submission by five Parties of mandatory reports or communications of information under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, since its 14th meeting.²⁴ The Committee decided that the issues under consideration for those five Parties with regard to this matter have been resolved and requested the secretariat to notify them of its decision.

50. Furthermore, the Committee welcomed the submission by one Party from the LDCs and SIDS of a BTR since its 14th meeting.^{25, 26}

51. The Committee considered the information provided by Parties in response to the Committee's notification of its decision to initiate consideration of issues regarding their BTRs (see paras. 57–62 below).

52. With regard to the **submission of mandatory biennial communications of information under Article 9, paragraph 5, of the Paris Agreement**, the Committee noted that no other Party than those referred to in paragraph 37 above had submitted a biennial communication since its 14th meeting. The Committee recalled the discussions relating to mandatory biennial communications of information under Article 9, paragraph 5, at its 13th and 14th meetings (see paras. 23 and 37 above).

53. With regard to **participation by Parties in the FMCP under Article 13, paragraph 11, of the Paris Agreement**, the Committee took note of the procedural summary report on the FMCP at SBI 62,²⁷ which includes a summary of the first in-person working group session. The Committee noted that nine Parties are scheduled to undergo the second working group session at SBI 63 and considered the information provided by the secretariat in this regard.²⁸ The Committee also noted that, for some of the Parties that had been invited to take part in the second working group session, their participation has been rescheduled for the third working group session for logistical reasons relating to SBI 63.

54. The Committee initiated consideration of the 11 **final technical expert review reports**,²⁹ **prepared under Article 13, paragraphs 11–12, of the Paris Agreement** and made available to it by the secretariat pursuant to rule 7 and rule 19, paragraph 1, of the Committee's rules of procedure.

55. The Committee engaged in initial discussions on the identification of **significant and persistent inconsistencies of the information submitted by a Party pursuant to Article 13, paragraphs 7 and 9, of the Paris Agreement with the MPGs**, for the purposes of paragraph 22(b) of its modalities and procedures and rule 19, paragraph 2, of its rules of procedure. In this context, the Committee decided to undertake intersessional work focusing on individual technical expert review reports with a view to exploring possible approaches for identifying significant and persistent inconsistencies.

²⁴ The total number of Parties that had submitted their mandatory reports and information under the ETF as at the conclusion of the 15th meeting was 92. As a result, the total number of Parties that had not submitted one or more of the mandatory reports and information listed in rule 18, paras. 2(b)(i–iii), of the rules of procedure had decreased from 33 to 28 (see also footnote 18 above).

²⁵ As a result, the total number of LDCs and SIDS that, as at the conclusion of the 15th meeting, had submitted a BTR had increased from 16 to 17 (see also footnote 19 above).

²⁶ As footnote 13 above.

²⁷ [FCCC/SBI/2025/11/Add.2](https://unfccc.int/Second_session_FMCP2).

²⁸ For more information, see https://unfccc.int/Second_session_FMCP2.

²⁹ Available at <https://unfccc.int/first-biennial-transparency-reports>. More information on the technical expert review is available at <https://unfccc.int/technical-expert-review>.

56. The Committee noted with appreciation the interaction of its Co-Chairs with lead reviewers at the 2nd meeting of lead reviewers of BTRs under the ETF, held on 23 September 2025. The Committee noted the conclusions from the meeting.³⁰ The Committee reiterated that an open line of communication with lead reviewers of BTRs and Article 6 lead reviewers is desirable,³¹ noting paragraph 40 of decision [5/CMA.3](#) and paragraph 14 of decision [6/CMA.4](#), as well as paragraph 49 of annex II to decision [6/CMA.4](#).

57. The Committee **considered the information provided** on behalf of 63 Parties in response to the Committee's notification of its decision to initiate consideration of issues with regard to their NDCs and by seven Parties in response to the Committee's notification of its decision to initiate consideration of issues with regard to their BTRs (see paras. 10, 19 and 21 above), received by the Committee since its 14th meeting. Continuing the approach taken at its 14th meeting, the Committee examined the challenges and constraints identified by the Parties in their responses, the Parties' plans for communicating their NDCs and/or for submitting mandatory reports and communications of information under the ETF and any requests addressed to the Committee.

58. The Committee discussed and agreed on how to respond to each of the Parties and reaffirmed its preparedness to engage with the Parties concerned.

59. In responding to the Parties concerned, the Committee recalled the deadlines of 10 February 2025 for the communication of NDCs and 31 December 2024 for the submission of mandatory reports and information under the ETF and reminded Parties that the Committee has no ability to change those deadlines. The Committee urged Parties to communicate their NDCs and/or submit their mandatory reports and information under the ETF by the date specified in their responses or as soon as possible.

60. The Committee noted the range of challenges raised by some of the Parties concerned, including:

- (a) Financial challenges:
 - (i) Constraints related to financial support, including insufficient, delayed or uncertain financial resources;
 - (ii) Delayed engagement or non-responsiveness of institutions that support the preparation of Parties' NDCs and/or BTRs, and changes in their regulations or rules;
- (b) Technical challenges:
 - (i) Technical limitations, such as the absence of a fully functional GHG inventory system, gaps in sectoral emission data and in modelling expertise, and limitations in monitoring, reporting and verification frameworks;
 - (ii) Limited data availability, data collection and data-sharing;
- (c) Institutional challenges:
 - (i) Cross-sectoral coordination challenges;
 - (ii) Changes in government, national regulations, staffing, institutional structures and arrangement of ministries;
 - (iii) Challenges with regard to stakeholder engagement;
 - (iv) Lengthy national review and internal approval processes;

³⁰ Available at <https://unfccc.int/event/second-meeting-of-lead-reviewers-of-biennial-transparency-reports>. See in particular para. 12, in which the lead reviewers noted the presentation made at the meeting by the Co-Chairs of the Committee on the interlinkages between the work of the Committee and the ETF and emphasized that the information provided allowed for a better understanding of the mandates and role of the Committee in facilitating implementation of the Paris Agreement, and requested the secretariat to continue fostering their interaction with the Committee, including in relation to the definition of 'persistent and significant issues' on the basis of the final technical expert review reports.

³¹ See Committee document [PAICC/2024/M12/3](#), para. 25, and document [FCCC/PA/CMA/2024/7](#), para. 30.

- (v) Time required for participatory processes;
- (vi) Difficulties in contracting or procurement and delays in recruitment;
- (d) Other challenges:
 - (i) Major sociopolitical constraints, including political instability;
 - (ii) Armed conflict, illegal occupation, genocide, and possible instances of force majeure.

61. The Committee affirmed its intention to prepare a guide or tool aimed at providing orientation on resources available to Parties to support their preparation of NDCs and BTRs, taking into account the resources identified in the initial mapping by the secretariat (see para. 34 above) and relevant existing tools and resources.

62. The Committee noted with concern that over 45 Parties had not provided it with any information relating to the consideration of issues (see paras. 10, 19 and 21 above), and decided to follow up with those Parties. The Committee noted the request of a Party for a consultation with the Committee and agreed to make the necessary arrangements, as appropriate.

63. The Committee **engaged in consultations** with four Parties for which a consultation was scheduled at its 15th meeting (see paras. 26 and 31 above). The consultations were conducted in the form of virtual exchanges,³² with the participation of representatives of appropriate finance, technology and capacity-building bodies or arrangements under or serving the Paris Agreement, where so requested and decided in consultation with the Party concerned.³³

64. After listening to the presentations and interventions made by these Parties, the Committee engaged with them and considered the challenges and constraints they outlined and their intentions with regard to the communication of their NDCs and/or submission of their BTRs.

65. The Committee took note of the challenges faced and the progress made by these Parties in preparing their NDCs and/or BTRs and included this information in its summary of challenges (see para. 60 above). It agreed to continue engaging with the Parties until their NDCs and/or BTRs are communicated, in accordance with its modalities and procedures.

66. The Committee noted that, despite the challenges and constraints faced, the Parties confirmed their intentions and time frames for finalizing their NDCs and BTRs; some Parties indicated that they have received support in this regard and others indicated that support was not sufficient.

67. The Committee expressed appreciation for the presence of representatives of appropriate finance, technology and capacity-building bodies or arrangements under or serving the Paris Agreement during the consultations and offered to assist the Parties concerned in engaging with the relevant bodies and arrangements, including to address challenges and ensure a timely response. The Committee agreed to follow up interessionally, and at its next meeting, to explore specific opportunities to assist those Parties.

68. The Committee continued its **consideration and identification of possible issues of a systemic nature** with respect to the implementation of and compliance with the provisions of the Paris Agreement faced by a number of Parties pursuant to its function under paragraph 32 of its modalities and procedures and building on the discussions at its 13th and 14th meetings (see paras. 11 and 42 above).

69. The Committee noted with concern the large number of Parties that had not communicated an NDC as at 2 October 2025 (see footnote 23 above) and the significant

³² The Committee, noting the non-availability of financial resources, decided to conduct its consultations virtually, without prejudice to the option of holding in-person consultations, pursuant to paras. 25 and 27 of its modalities and procedures and rule 21.1, para. 4, of its rules of procedure, should resources become available.

³³ Pursuant to para. 25(c) of the modalities and procedures and rule 21.1, para. 4(b), of the rules of procedure.

number of Parties that had not submitted mandatory reports and information under the ETF as at the same date (see footnote 24 above). The Committee also noted the constraints and challenges raised by Parties outlined in paragraph 60 above.

70. Some Committee members noted that the setting by the CMA of a clear and explicit submission deadline for the next round of NDCs, as well as the effective communication of that deadline to Parties and the public, is of critical importance. Some Committee members recalled paragraphs 1–3 of decision [4/CMA.1](#) and noted the importance of providing support to developing country Parties for preparing, communicating and accounting for their NDCs.

71. The Committee agreed to continue to discuss whether the matters referred to in paragraphs 69–70 above relate to issues of a systemic nature.

72. Regarding its **calendar of meetings**, the Committee decided to hold three meetings in 2026, with its 16th meeting to be held as a four-day meeting in the week of 23 to 27 March in hybrid format, subject to the availability of financial resources. The Committee expressed a preference for holding its 17th meeting no less than two weeks before or two weeks after SB 64.

73. The Committee requested the secretariat to arrange a virtual one-day onboarding meeting as early as feasible in 2026 for the benefit of new members and alternate members and to facilitate the early planning of its 16th meeting. It also requested the secretariat to schedule an intersessional online meeting to hear from the Kyoto Protocol Compliance Committee’s facilitative branch on its experience in relation to the analysis of transparency reports.

74. The Committee requested the secretariat to communicate all meeting dates to members and alternate members well in advance, recognizing that members and alternate members shall confirm their availability for the respective meetings as soon as possible.

C. Gender and Action for Climate Empowerment

75. The Committee noted that it was requested to continue to include in its regular reports information on progress towards integrating a gender perspective into its processes.³⁴ The Committee also noted that, as part of the Glasgow work programme on Action for Climate Empowerment, it was invited to include in its regular reports information on how ACE is implemented under its workstreams.³⁵

76. The Committee welcomed the secretariat’s presentation on gender and ACE at its 14th meeting and considered how it can further advance towards the goal of gender inclusivity and implementation of ACE under its workstreams. The Committee agreed to continue discussions on identifying possible ways to mainstream consideration of gender in its work and to increase its involvement in activities related to ACE, including through outreach to relevant stakeholders.

77. The Committee invites Parties to consider the goal of gender balance when nominating members and alternate members with a view to ensuring gender balance within the Committee, including of its Co-Chairs.

78. CMA 7 will be invited to elect members and alternate members of the Committee taking into account the goal of gender balance in accordance with paragraph 5 of the Committee’s modalities and procedures.

III. Communications and outreach

79. At the United Nations Climate Change Conference in Baku in 2024, the former Co-Chairs of the Committee, with the participation of members and alternate members, held a side event to support Parties in preparing for key submission cycles, namely the upcoming deadlines for the communication of NDCs and the submission of first BTRs and of biennial

³⁴ Decision [3/CP.25](#), para. 12.

³⁵ Para. 6(a) of the annex to decisions [18/CP.26](#) and [22/CMA.3](#).

communications under Article 9, paragraph 5, of the Paris Agreement. The aim of the event was to raise Parties' awareness of the Committee's work and to provide an avenue for exploration and dialogue on how the Committee can help them to implement and comply with the Paris Agreement.

80. The Co-Chairs participated in several meetings and events during the reporting period, including a side event of the CGE at SB 62³⁶ and the 2nd meeting of lead reviewers of BTRs (see para. 56 above), and gave presentations on the functions and work of the Committee and its interaction with the respective bodies and groups.

IV. Budget

81. The Committee took note of the information provided by the secretariat at its 13th, 14th and 15th meetings on budgetary and financial matters related to the remainder of the biennium 2024–2025 and to the biennium 2026–2027.

82. At its 14th meeting, the Committee expressed strong appreciation for the efforts of the Legal Affairs division of the secretariat. The Committee emphasized the need to ensure that the division is fully resourced in the current biennium and future bienniums through the core budget in order to enable the Committee to carry out its mandated work.

83. At its 15th meeting, the Committee reiterated the need to ensure that the Legal Affairs division is fully resourced in the current biennium and future bienniums through the core budget to support its mandated work and that Parties are encouraged, if necessary, to make contributions to the trust fund for supplementary activities in order to support the work of the Committee.

V. Recommendations for the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement

84. The Committee recommends that the CMA take note of:

- (a) The activities of the Committee during the reporting period;
- (b) The measures taken by the secretariat to address the concerns raised by the Committee³⁷ with regard to the NDC registry (see para. 28 above);
- (c) The two vacant seats on the Committee and the urgent need for regional groups and constituencies to submit their outstanding nominations for seats on the Committee;
- (d) The need to ensure that the Legal Affairs division of the secretariat is fully resourced in the current biennium and future bienniums through the core budget to support the mandated work of the Committee and that Parties are encouraged, if necessary, to make contributions to the trust fund for supplementary activities in order to support the work of the Committee.

³⁶ See <https://unfccc.int/event/navigating-first-btrs-reviews-cge-paicc-support>.

³⁷ See document [FCCC/PA/CMA/2024/7](https://unfccc.int/event/navigating-first-btrs-reviews-cge-paicc-support), para. 28.

Annex

Members and alternate members of the Paris Agreement Implementation and Compliance Committee as at 2 October 2025

<i>Regional group/constituency</i>	<i>Member</i>	<i>Alternate member</i>
African States	Selam Kidane-Abebe (Ethiopia)	Mominata Campaore (Burkina Faso)
	Natasha Museba Banda (Zambia)	Haidy Ahmed Mahmoud (Egypt)
Asia-Pacific States	Jing Zhong (China)	Muneki Adachi (Japan)
	Eyad AlJubran, Co-Chair (Saudi Arabia)	Haseeb Gohar (Pakistan)
Eastern European States	Eva Šalplachtová (Czechia)	Grzegorz Grobicki (Poland)
	Grigory Yulkin (Russian Federation)	Ivan Narkevitch (Belarus)
Latin American and Caribbean States	José Félix Pinto-Bazurco Barandiarán (Peru)	Michai Robertson (Antigua and Barbuda)
	Jimena Nieto (Colombia)	Edgar Fernández Fernández (Costa Rica)
Western European and other States	Jacob Werksman, Co-Chair (United Kingdom of Great Britain and Northern Ireland)	Johan Pettersson (Sweden)
	Christina Voigt (Norway)	Nomination pending
LDCs	Eunice Asinguza (Uganda)	Nomination pending
SIDS	Diane Tan (Singapore)	Rueanna Haynes (Trinidad and Tobago)