



United Nations
Climate Change Secretariat

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Secrétariat sur les changements climatiques

Paris Agreement Implementation and Compliance Committee

Document PAICC/2025/M14/3

Report of the 14th meeting of the Paris Agreement Implementation and Compliance Committee

Dates: 15–18 July 2025

Venue: secretariat headquarters, Bonn (hybrid)

I. Agenda item 1: Opening of the meeting

1. The Co-Chairs, Eyad AlJubran and Jacob Werksman, opened the 14th meeting of the Paris Agreement Implementation and Compliance Committee by welcoming the members and alternate members of the Committee.
2. The Co-Chairs welcomed the new member Ms. **Jing Zhong**, who recently replaced Ms. **Chenxia Yi**, in accordance with rule 3.1, paragraph 3, of the rules of procedure of the Committee¹ and also recalled that, as the Committee was informed in June, on the basis of the same provision, Ms. **Christina Voigt** has replaced Mr. **Jonathan Davis** as a member of the Committee for the remainder of his term.
3. The Co-Chairs invited the Director and Principal Legal Adviser of the Legal Affairs (LA) Division, Ms. Christine Adam, to address the Committee. In her remarks the director of the LA Division congratulated the Committee on the successful conclusion of its 13th meeting, which was held in April 2025 in an unprecedented context, following two key milestones under the Paris Agreement: Parties' submissions of the first-ever biennial transparency reports (BTRs) under the enhanced transparency framework (ETF) and the new round of nationally determined contributions (NDCs) informed by the first Global Stocktake.
4. The LA director recalled that the Committee had reconfirmed the relevant deadlines for BTRs and NDCs, and provided important clarifications regarding its mandates, particularly on when to initiate a consideration of issues and on the elements that constitute mandatory information under the ETF. She noted that the Committee's role will remain pivotal in supporting Parties as they implement and comply with their obligations under the Paris Agreement. She closed her remarks with the expectation that the Committee's work will help sustain the momentum in a year that is crucial for climate ambition. The Committee thanked the director of the LA Division for her remarks.
5. As agreed by the Committee,² the 14th meeting was held from 15 to 18 July 2025, in Bonn, Germany, as a four day-meeting in hybrid format.
6. The secretariat confirmed that, in accordance with paragraph 15 of the modalities and procedures of the Committee,³ a sufficient number of Committee members were present at the meeting to constitute a quorum.
7. The table below presents the members and alternate members of the Committee. The names of those present at the meeting are in bold.

¹ Rules of procedure of the Committee as contained in the annex to decision [24/CMA.4](#) (hereinafter referred to as rules of procedure).

² See report on the 13th meeting ([PAICC/2025/M13/3](#)), paragraph 28.

³ Modalities and procedures for the effective operation of the Committee, contained in the annex to decision [20/CMA.1](#) (hereinafter referred to as modalities and procedures).

Group/constituency	Members	Alternate members
African States	Selam Kidane-Abebe	Mominata Compaore
	Natasha Banda Museba	Haidy Ahmed Mahmoud
Asia-Pacific States	Jing Zhong	Muneki Adachi
	Eyad AlJubran	Haseeb Gohar
Eastern European States	Eva Šalplachtová	Grzegorz Grobicki
	Grigory Yulkin	Ivan Narkevitch
Latin American and Caribbean States	José Félix Pinto-Bazurco Barandiarán	Michai Robertson
	Jimena Nieto	Édgar Fernández Fernández
Western European and other States	Jacob Werksman	Johan Pettersson
	Christina Voigt	
Small island developing States	Diane Tan	Rueanna Haynes
Least developed countries	Eunice Asinguza	

II. Agenda item 2: Adoption of the agenda and organization of work

8. The Committee considered the provisional agenda contained in document [PAICC/2025/M14/P1](#).
9. Several members noted that the structure of the Committee's agenda and the items included therein are not static but may evolve over time, as the work of the Committee progresses. For example, a consideration of issues,⁴ including reflection on responses from and engagement with any Parties concerned, may be addressed under a dedicated agenda item. At some point in time, there might also be merit in a dedicated item for the consideration and potential identification of issues of a systemic nature with respect to implementation and compliance faced by a number of Parties.⁵ Another suggestion was made that agenda item 3⁶ and related discussions of the Committee could be structured into thematic blocks, for example by way of sub-items.⁷
10. The Co-Chairs, acknowledging the evolving nature of the Committee's work and the suggestions made, proposed to adopt the provisional agenda as prepared in the understanding that the aspects mentioned in paragraph 9 above will be taken into

⁴ Under paragraphs 20, 22(a) and (b) of the modalities and procedures.

⁵ Paragraph 32 of the modalities and procedures.

⁶ Information from the secretariat in relation to the submission of reports and communications from Parties to guide the Committee in its functions in accordance with its rules of procedure, which is a standard agenda item as per rule 6, paragraph 2(g), of the rules of procedure.

⁷ As per paragraph 22(a)(i)–(iv) and (b) of the modalities and procedures of the Committee. See also the [annotations to the provisional agenda](#).

account in the preparation of the provisional agendas for future meetings.⁸ With this understanding the Committee adopted the agenda as contained in the annex.

11. In accordance with rule 12 of the rules of procedure of the Committee, the meeting was open to Parties and admitted non-Party observers, except for agenda items 5–8, and parts of agenda item 3.⁹
12. With regard to the organization of its work, the Committee agreed to address the items of the agenda in the order as they appear in the indicative schedule.¹⁰

III. Agenda item 3: Information from the secretariat in relation to the submission of reports and communications from Parties to guide the Committee in its functions in accordance with its rules of procedure

13. The secretariat presented information to the Committee related to:
 - the participation by Parties in the facilitative, multilateral consideration of progress under Article 13, paragraph 11, of the Paris Agreement;
 - the submissions of mandatory biennial communications of information under Article 9, paragraph 5, of the Paris Agreement;
 - the communication and maintenance of nationally determined contributions by Parties in the NDC public registry; and
 - the submission of mandatory reports and communication of information under Article 13, paragraphs 7 and 9, or Article 9, paragraph 7, of the Paris Agreement, including through the first biennial transparency reports of Parties.
14. The Committee considered the information provided by the secretariat, pursuant to rule 18 of its rules of procedure.
15. With regard to the participation by Parties in the facilitative, multilateral consideration of progress (FMCP) under Article 13, paragraph 11, of the Paris Agreement, the Committee took note that the three Parties that were scheduled to undergo the second phase of the FMCP at the 62nd session of the Subsidiary Body for Implementation, participated in the FMCP, completing its two phases.¹¹
16. The Committee invited the secretariat to reflect on what further information might be relevant to the Committee as it relates to its mandate under paragraph 22(a)(iii) of its modalities and procedures, to be provided to it according to rule 18, paragraph 1(c) of its rules of procedure.

⁸ As per rule 6, paragraph 1, of the rules of procedure, the Co-Chairs, assisted by the secretariat, shall draft the provisional agenda for each meeting of the Committee and transmit it to the Committee no less than five weeks before the opening of the meeting.

⁹ As per rule 12, paragraph 1, of the rules of procedure and paragraph 13 of the modalities and procedures.

¹⁰ https://unfccc.int/sites/default/files/resource/Indicative_schedule_PAICC_14.pdf.

¹¹ As referred to in paragraph 191 of the modalities, procedures and guidelines for the enhanced transparency framework (MPGs), contained in the annex to decision [18/CMA.1](#), and which includes a written question and answer phase as well as a working group session phase.

17. With regard to mandatory biennial communications of information under Article 9, paragraph 5, of the Paris Agreement, the Committee noted that in addition to the eleven Parties that have submitted biennial communications since 2020, another Party submitted a biennial communication via the online portal referred to in decision 12/CMA.1, paragraph 6, on 13 June 2025.¹² The Committee noted that the group of Parties that has submitted biennial communications under Article 9, paragraph 5, of the Paris Agreement is not limited to Parties that are obliged to provide financial resources in continuation of their existing obligations under the Convention. Some members expressed the view that the indication of whether a Party is a developed country Party should be drawn from the self-categorization as a developed country in that Party's BTR, while other members expressed the view that this should be based on Annex II of the Convention.
18. Regarding the communication and maintenance of NDCs, the Committee expressed its appreciation for the communication of NDCs by eight Parties since the conclusion of its 13th meeting (on 4 April 2025).¹³ The Committee decided that the issues under consideration in this regard have been resolved for these Parties and requested the secretariat to notify them of this decision.
19. The Committee also considered the information in the responses by 23 Parties concerned to the Committee's notifications with regard to their NDCs.¹⁴ It examined the challenges and constraints identified by these Parties in their responses, their plans for communicating their NDCs, and any requests addressed to the Committee. The Committee reflected and agreed on how to respond to each of these Parties and, where consultation with the Committee was requested, how to prepare for those consultations envisaged to take place at its fifteenth meeting.
20. The Committee agreed that for a Party to have 'maintained' an NDC under Article 4 of the Paris Agreement for the purpose of its mandate under sub-paragraph 22(a)(i) of the modalities and procedures, it is necessary that the Party has an NDC in the registry that is applicable to the time period at which the Committee is meeting.¹⁵ In this regard, the Committee found that all 195 Parties to the Paris Agreement had 'maintained' an NDC in the public registry.¹⁶
21. The Committee also considered a presentation by the secretariat on the measures taken to address the concerns raised by the Committee with regard to the NDC registry.¹⁷ These included measures to accommodate multiple 'active' NDCs in the registry as well as an invitation to those Parties submitting new NDCs to inform the

¹² <https://unfccc.int/Art.9.5-biennial-communications>.

¹³ As a result, the total number of Parties that have not communicated an NDC has decreased to 163 Parties. (In this regard, see report on the 13th meeting ([PAICC/2025/M13/3](#)), paragraph 16.)

¹⁴ In accordance with rule 20 of the rules of procedure, the Committee notified the Parties concerned referred to in paragraph 16 of report on the 13th meeting ([PAICC/2025/M13/3](#)), see paragraph 27 of the report.

¹⁵ Report on the 13th meeting ([PAICC/2025/M13/3](#)), paragraph 20.

¹⁶ <https://unfccc.int/NDCREG>.

¹⁷ Report on the 13th meeting ([PAICC/2025/M13/3](#)), paragraph 21.

secretariat whether the status 'active' should be retained for the NDC that is already in the NDC registry.¹⁸ The Committee thanked the secretariat and noted that this will support the Committee's work under paragraph 22(a)(i) of its modalities and procedures as well as the public understanding of the status of Parties' NDCs.

22. With respect to the submission of mandatory reports or communication of information under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, of the Paris Agreement, the Committee expressed its appreciation for the submission by four Parties of mandatory reports or communication of information under Article 13.7(a) and (b) as well as under Articles 13.9 and 9.7 of the Paris Agreement since the conclusion of its 13th meeting (on 4 April 2025).¹⁹ The Committee decided that the issues under consideration in this regard have been resolved for these Parties and requested the secretariat to notify them of this decision.
23. Furthermore, the Committee welcomed the submission by two Parties from the least developed countries (LDCs) and small island developing States (SIDS), respectively, of their BTRs.^{20, 21}
24. The Committee also considered the information in the responses by six Parties concerned to the Committee's notifications with regard to their BTRs.²² It examined the challenges and constraints identified by these Parties in their responses, their plans for communicating their mandatory information under the ETF, and any requests addressed to the Committee. The Committee reflected and agreed on how to respond to each of these Parties and, where consultation with the Committee was requested, how to prepare for those consultations envisaged to take place at its fifteenth meeting.
25. In responding to the Parties concerned referred to in paragraphs 19 and 24 above, the Committee recalled, respectively, the 10 February 2025 deadline for the communication of NDCs and the 31 December 2024 deadline for the submission of mandatory reports and information under the ETF and reminded Parties that the Committee has no ability to change these deadlines. It further urged Parties to communicate their NDCs and/or submit their mandatory reports and information under the ETF as soon as possible.

¹⁸ See Message to Parties and Observer States: '[Submission of Nationally Determined Contributions and National Adaptation Plans](#)', 12 February 2025, page 2.

¹⁹ As a result, the total number of Parties that have not submitted one or more of the mandatory reports and information listed in rule 18, paragraphs 2(b)(i–iii), of the rules of procedure has decreased to 33 Parties. (In this regard, see report on the 13th meeting ([PAICC/2025/M13/3](#)), footnote 16.)

²⁰ As a result, the total number of Parties from LDCs and SIDS that have submitted a BTR has increased to 16 Parties. (In this regard, see report on the 13th meeting ([PAICC/2025/M13/3](#)), paragraph 23.)

²¹ Noting that, in accordance with decisions [1/CP.21](#), paragraph 90, and [18/CMA.1](#), paragraph 4, LDCs and SIDS may submit the information under Article 13, paragraphs 7 and 9, of the Paris Agreement at their discretion, the Committee considered the submission of reports and information by the deadline of 31 December 2024 not to be mandatory for LDCs and SIDS.

²² In accordance with rule 20 of the rules of procedure, the Committee notified the Parties concerned referred to in paragraphs 24–25 of report on the 13th meeting ([PAICC/2025/M13/3](#)); see paragraph 27 of the report.

26. The Committee also recalled its timeline of 22 September 2025 for any information to be provided to the Committee by the Parties concerned in relation to the consideration of these issues. For those Parties that requested an extension of the 22 September 2025 timeline the Committee decided to consult with these Parties in accordance with rule 16 of its rules of procedure. The Committee noted that the secretariat will communicate, in accordance with rule 16, paragraph 3, of the rules of procedure, to those Parties concerned that did not request flexibility with regard to Committee's timeline of 22 September 2025 that this timeline is final.
27. The Committee decided to request the secretariat to prepare an initial mapping of resources available to Parties to support the preparation of NDCs and BTRs.
28. The Committee noted the range of challenges faced by some of the Parties concerned, including: limited human, technical, institutional, financial resources and challenges of accessing relevant financial mechanisms; cross-sectoral co-ordination challenges; technical limitations such as the absence of a fully functional greenhouse gas inventory system, gaps in sectoral emissions data and modelling expertise, and limitations in monitoring, reporting, and verification frameworks; limited data availability, collection and sharing; major socio-political constraints, including political instability and armed conflict; changes in government, staffing, institutional structures and arrangement of ministries; challenges with regard to stakeholder engagement. The Committee decided to include reference to these challenges in its annual report to the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement (CMA).
29. The Committee considered a presentation by the Chair of the Consultative Group of Experts (CGE) on the CGE's work in supporting developing country Parties in preparing their BTRs. The Committee members and alternate members actively engaged in the exchange. They expressed their appreciation for the insights provided into the experience and resources provided by the CGE and noted that these may benefit the Parties concerned in the context of the Committee's functions. The Committee and the CGE Chair affirmed the complementary roles of the two bodies and the desire to deepen the collaboration.
30. Regarding the consideration of issues in cases of significant and persistent inconsistencies of the information submitted by a Party pursuant to Article 13, paragraphs 7 and 9, of the Paris Agreement with the MPGs,^{23, 24} the Committee noted that three Parties had undergone the technical expert review. The Committee looked forward to the final technical expert review reports being made available to it in advance of each meeting as per rule 19, paragraph 1, of its rules of procedure.
31. In view of the significant number of Parties that have not communicated an NDC or submitted mandatory reports and information under Article 13, paragraphs 7 and 9, and Article 9, paragraph 7, of the Paris Agreement, the Committee engaged in an initial consideration of the potential for identifying issues of a systemic nature. It also considered the possibility to bring such issues and, as appropriate, any

²³ Modalities, procedures and guidelines for the enhanced transparency framework (MPGs), contained in the annex to decision [18/CMA.1](#).

²⁴ Under paragraph 22(b) of the Committee's modalities and procedures.

recommendations to the attention of the CMA.²⁵ The Committee agreed to keep this aspect under review.

IV. Agenda item 4: Consideration of matters relating to gender and Action for Climate Empowerment

32. The Committee noted that in response to decision [3/CP.25](#), the Committee is requested to continue to include in its regular reports information on progress towards integrating a gender perspective into its processes. The Committee further noted that, as part of the [Glasgow work programme](#) on Action for Climate Empowerment (ACE), the Committee is invited to include in its regular reports information on how ACE is implemented under its workstreams.
33. The Committee welcomed the secretariat's informative presentations on gender and ACE and considered how the Committee can further advance the goal of gender inclusivity and implementation of ACE under its workstreams. The Committee agreed to continue discussions on identifying possible ways to mainstream consideration of gender in its work and to increase its involvement in relevant activities related to ACE, including through outreach to relevant stakeholders.
34. The Committee invites Parties to consider the goal of gender balance when nominating members and alternate members, with a view to ensuring gender balance within the Committee, including among its co-chairs.

V. Agenda item 5: Budgetary and financial matters

35. The Committee took note of the information presented by the secretariat on budgetary and financial matters related to the remainder of the biennium 2024–2025 and to the biennium 2026–2027. The Committee expressed its strong appreciation for the efforts of the Legal Affairs Division. The Committee also emphasized the need to ensure the division to be fully resourced in the current biennium as well as in the core budget of future biennia in order to allow the Committee to carry out its mandated work.

VI. Agenda item 6: Dates and duration of the fifteenth meeting of the Committee

36. The Committee agreed to convene its 15th meeting from 29 September to 2 October 2025, in Bonn, Germany, as a four day-meeting in hybrid format.

VII. Agenda item 7: Other matters

37. The Committee considered the information provided by the secretariat in relation to timelines for the Committee's annual report to the CMA, in response to the Committee's request,²⁶ and thanked the secretariat for their efforts in exploring possible options for the processing and translation of the annual report.

²⁵ Paragraph 32 of the modalities and procedures. See also report on the 13th meeting ([PAICC/2025/M13/3](#)), paragraph 17.

²⁶ See report on the 13th meeting ([PAICC/2025/M13/3](#)), paragraph 31.

38. In relation to its future work, the Committee recalled its mandate referred to in paragraph 22(b) of its modalities and procedures²⁷ and noted the need to keep the aspect of significant and persistent inconsistencies under consideration, with a view to addressing it at the appropriate time.

VIII. Agenda item 8: Adoption of the report on the fourteenth meeting of the Committee

39. The Committee considered and adopted the report of its fourteenth meeting contained in the present document on 18 July 2025.

IX. Agenda item 9: Closure of the meeting

40. After thanking the members and alternate members of the Committee for their participation and the secretariat for its support and dedication, the Co-Chairs closed the meeting.

²⁷ In accordance with paragraph 22(b) of the modalities and procedures, the Committee may, with the consent of the Party concerned, engage in a facilitative consideration of issues in cases of significant and persistent inconsistencies of the information submitted by a Party pursuant to Article 13, paragraphs 7 and 9, of the Paris Agreement with the MPGs (footnote 23 above). This consideration will be based on the recommendations made in the final technical expert review reports, prepared under Article 13, paragraphs 11 and 12, of the Paris Agreement, together with any written comments provided by the Party during the review.

Annex – Agenda as adopted

1. Opening of the meeting
2. Adoption of the agenda and organization of work
3. Information from the secretariat in relation to the submission of reports and communications from Parties to guide the Committee in its functions in accordance with its rules of procedure
4. Consideration of matters relating to gender and Action for Climate Empowerment
5. Budgetary and financial matters
6. Dates and duration of the fifteenth meeting of the Committee
7. Other matters
8. Adoption of the report on the fourteenth meeting of the Committee
9. Closure of the meeting