

**DRAFT TEXT**

**on**

**CMA 7 agenda item 15(a)**

**Matters relating to Article 6 of the Paris Agreement**

**Implementation of the guidance on cooperative approaches referred to in Article 6, paragraph 2, of the Paris Agreement**

**Version 15/11/2025 22:00**

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**Draft decision -/CMA.7**

**Implementation of the guidance on cooperative approaches referred to in Article 6, paragraph 2, of the Paris Agreement**

*The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,*

*Recalling* decision 2/CMA.3 and its annex,

*Also recalling* decision 6/CMA.4 and its annexes,

*Further recalling* decision 4/CMA.6 and its annexes,

1. [Welcomes][Notes] the 2025 report on the implementation of the guidance on cooperative approaches referred to in Article<sup>1</sup> 6, paragraph 2;<sup>2</sup>
2. Notes the progress made by Parties in implementing cooperative approaches referred to in Article 6, paragraph 2, including information on 39 cooperative approaches; submitted reports (16 initial reports submitted by 16 Parties, two updated initial reports submitted by two Parties, annual information submitted by four Parties and regular information submitted by one Party); and information on 24 authorizations submitted by 14 Parties as at 15 November 2025;
3. Expresses appreciation to the secretariat for its progress in implementing its mandated tasks related to the implementation of the guidance on cooperative approaches;<sup>3</sup>
4. Welcomes the completion of the first round of the Article 6 technical expert reviews and notes that the reviews were conducted in accordance with chapter V of the guidance on cooperative approaches and the guidelines for the reviews contained in decision 6/CMA.4, annex II;
5. Acknowledges the inconsistencies with the requirements in the guidance on cooperative approaches identified in the first round of Article 6 technical expert reviews and notes that the Article 6, paragraph 2, reporting and review processes are still in the early stages of implementation and urges Parties to address the inconsistencies identified as soon as practical, noting that Parties provided greater transparency and some corrected inconsistencies during the review;
6. Encourages Parties draw on the lessons learned from the reviews conducted to date and enhance transparency in their initial reports and any updated initial reports, particularly with regard to the information required to be reported therein set out in paragraphs 4(d), 18(c) and 18(h) of the guidance on cooperative approaches;
7. Clarifies that each participating Party shall provide information on ITMOs in the structured summary of its biennial transparency report, following the correct sequence for submission of all relevant information required in accordance with the guidance on cooperative approaches;

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<sup>1</sup> “Article” in this decision refers to an Article of the Paris Agreement, unless otherwise specified.

<sup>2</sup> FCCC/PA/CMA/2025/INF.1.

<sup>3</sup> The guidance is contained in decision 2/CMA.3, annex.

8. *Affirms* that ITMOs must be consistent with paragraph 1 of the guidance on cooperative approaches and do not include mitigation outcomes in respect of mitigation that has not yet occurred;
9. *Expresses appreciation* for the efforts of the Article 6 technical expert review teams in conducting the first round of reviews;
10. *Reiterates* decision 6/CMA.4, annex II, paragraph 26, and *requests* the secretariat to ensure that experts serving on Article 6 technical expert review teams adhere to the relevant guidelines in the guidance on cooperative approaches, referred to in decision 6/CMA.4, annex II, and decision 4/CMA.6;
11. *Requests* Article 6 technical expert review teams to include in their reports clear explanations of how they have identified any inconsistencies with the requirements in the guidance on cooperative approaches in the initial reports under review and of whether Parties have provided additional information to address the inconsistencies;
12. *Reiterates* its invitation for Parties and, as appropriate, intergovernmental organizations to nominate technical experts with the relevant qualifications to the UNFCCC roster of experts in accordance with decision 6/CMA.4, annex II, chapter XI, in order to the scale up the number of Article 6 experts on the roster;
13. *Requests* the secretariat to strengthen the training of Article 6 technical expert reviewers;
14. *Also requests* the secretariat to update the “Article 6.2 reference manual for the accounting, reporting and review of cooperative approaches”<sup>4</sup>, drawing on the findings of the Article 6 technical expert reviews, inter alia, to the inconsistencies identified, with a view to improving the clarity of the information required by decision 2/CMA.3, annex, paragraph 18 and decision 4/CMA.6, annex, in order to assist Parties in the preparation of their reports;
15. *Requests* the secretariat to include a higher level of detail and disaggregation of information in its future annual reports on the implementation of the guidance on cooperative approaches, particularly with regard to the compilation and synthesis of the results of Article 6 technical expert reviews of initial reports,<sup>5</sup> with a view to including:
  - (a) Clear information on the choices of accounting method, tracking arrangements, baseline quality and permanence;
  - (b) An in-depth analysis of inconsistencies identified in the review reports with the requirements in the guidance on cooperative approaches in order to assist Parties in identifying the underlying factors, such as misunderstanding of the requirements or insufficient clarity in the guidance;
16. *Also requests* the secretariat to include in its future annual reports on the implementation of the guidance on cooperative approaches a section indicating whether activities reported in their initial reports, involve emission reductions or removals and a section on the reported information relating decision 2/CMA.3, annex, chapter VII, on contribution of resources for adaptation, and delivery of overall mitigation in global emissions;
17. *Further requests* the secretariat to provide assistance to Parties in including information on contribution of resources for adaptation, and delivery of overall mitigation in global emissions in the agreed electronic format<sup>6</sup> by adding columns to report this information;
18. *Further requests* the secretariat to publish its future annual reports on the implementation of the guidance on cooperative approaches as early in the year as practicable and to include only factual information that is relevant to the scope of the guidance;

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<sup>4</sup> Available at: <https://unfccc.int/documents/634354>

<sup>5</sup> Referred to in chap. IV.A of the guidance on cooperative approaches.

<sup>6</sup> Decision 4/CMA.7, annex II

19. *Welcomes* the organization by the secretariat the dialogues among interested Parties and observers to exchange information on and experience in how cooperative approaches in which they participate support ambition, as part of the capacity-building programme referred to in decision 2/CMA.3, paragraph 12, and *expresses appreciation* to the presenters and participants;
20. *Requests* the secretariat to ensure that future dialogues on how cooperative approaches support ambition are organized in a manner that encourages interactive, constructive and peer-to-peer discussion on the implementation of Article 6, paragraph 2, and ensures broader participation in the dialogues among Parties and non-Party stakeholders;
21. *Expresses appreciation* to the secretariat for its work in providing capacity-building support to Parties, particularly the least developed country Parties, to facilitate their effective participation in cooperative approaches;
22. *Requests* the secretariat to include in its capacity-building activities training for Parties on the implementation of the guidance on cooperative approaches, including training on authorization, preparation of relevant reports and the Article 6 technical expert review, to take place, inter alia, at regional workshops organized by regional collaboration centres and/or in conjunction with sessions of the subsidiary bodies;
23. *Also requests* the secretariat to include training for Parties on Article 5, paragraph 2, of the Paris Agreement in its capacity-building activities;
24. *Further requests* the Subsidiary Body for Scientific and Technological Advice to consider at its future sessions, starting its sixty-fourth session (June 2026), to consider on the implementation of the guidance on cooperative approaches and the interconnection of the guidance with other elements of Article 6 and other Articles of the Paris Agreement with a view to informing the review of the guidance referred to in decision 2/CMA.3, paragraphs 14–15;
25. *Requests* the secretariat to organize a n in-session workshop for Parties on the reports of the Article 6 technical expert review, to be held in conjunction with each session of the subsidiary bodies, starting at their sixty-fourth session (June 2026);
26. *Also requests* the secretariat to compile issues identified during the workshops referred to in paragraph 25 above to serve as input to the review of the guidance referred to in paragraph 24 above;
27. *Notes* the status of the infrastructure for recording and tracking referred to in decision 2/CMA.3, annex, section IV as at 15 November 2025, taking into account the financial situation of the secretariat;
28. *Requests* the secretariat to implement the infrastructure under Article 6, paragraph 2, expeditiously in accordance with mandates in decisions relevant to the guidance on cooperative approaches;
29. *Also requests* the secretariat to seek inputs from the forum of Article 6 registry system administrators on the procedure “International Registry and Additional Registry Services”;<sup>7</sup>
30. *Further requests* the Subsidiary Body for Implementation to consider, at its sixty-fourth session (June 2024), the long-term funding arrangements for the operation and maintenance of the infrastructure under Article 6, paragraph 2, and the conduct of Article 6 technical expert reviews, and the capacity building activities in respect of Article 6, paragraph 2, with a view to recommending a draft decision on this matter for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its eighth session (November 2026);
31. *Requests* the secretariat to update its technical paper on options for funding the activities related to the infrastructure under Article 6, paragraph 2, and the Article 6 technical expert review<sup>8</sup> to serve as input to the consideration referred to in paragraph 30 above;

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<sup>7</sup> Available at <https://unfccc.int/documents/648104>.

<sup>8</sup> FCCC/TP/2023/1

32. *Expresses concern* about the current estimated USD 8.0 million shortfall in resources for work relating to mandated tasks relating to Article 6, paragraph 2, of the Paris Agreement in the biennium 2024-25, *notes* the estimated USD 14.1 million needed for the work programme for Article 6, paragraph 2 in the biennium 2026-27;

33. *Urges* Parties to provide voluntary contributions to the trust fund for supplementary activities to enable the full development, establishment and operation of the infrastructure under Article 6, paragraph 2, the conduct of Article 6 technical expert reviews, and the capacity building activities of the secretariat in respect of Article 6, paragraph 2;

34. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in this decision;

35. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

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